

City of Rockville 111 Maryland Avenue Rockville, Maryland 20850-2364 www.rockvillemd.gov

240-314-5000 TTY 240-314-8137

MAYOR Bridget Donnell Newton

> COUNCIL Monique Ashton Beryl L. Feinberg David Myles Mark Pierzchala

CITY MANAGER Robert DiSpirito

CITY CLERK/DIRECTOR OF COUNCIL OPERATIONS Sara Taylor-Ferrell

> CITY ATTORNEY Robert E. Dawson

August 9, 2022

The Honorable Marc Elrich, County Executive 101 Monroe Street Rockville, Maryland 20850

The Honorable Gabe Albornoz, County Council President, and County Councilmembers
100 Maryland Avenue
Rockville, Maryland 20850

Dear County Executive Elrich, County Council President Albornoz and Councilmembers,

We would like to thank the Montgomery County representatives who provided updates on the proposal for an MCPS/Ride On Bus Depot and a Restoration Center at the Seven Locks Detention Center site at our meetings on February 28 and July 11. The Rockville Mayor and Council are taking this opportunity to strongly object to the County's proposal.

Rockville supports the Crisis Now model which addresses service gaps and promotes the decriminalization of those suffering from mental and behavioral health challenges, and we applaud the County for developing a program for alternative care and support for those who are in crisis. However, we remain vigorously opposed to the placement of the Restoration Center as currently proposed adjacent to any neighborhood, in this case, the County's property at Seven Locks Road abutting and adjacent to 8 Rockville neighborhoods. Furthermore, given that we all wish to decriminalize mental health needs, the placement of this center next to a jail may be a deterrent to those who seek care, and may be afraid of its proximity to a correctional facility.

Rockville acknowledges the County's need to find a site for the relocation of the MCPS/Ride-On Bus Depot from the County Service Park on Crabbs Branch Way, however we oppose the proposed Seven Locks Road location which would place approximately 270 school buses and about 50 Ride-On buses immediately adjacent to 8 neighborhoods. It is unreasonable to assume that the existing intersections of Seven Locks Road, Wootton Parkway, and Falls Road can accommodate this additional congestion. The impact will endanger pedestrian, bicycle, and vehicular safety.

Residents in the neighborhoods close to the County's property have become alerted to these proposed uses, and they have continually expressed strong opposition due to their numerous concerns about the negative impact on public safety, noise and air pollution, and traffic congestion. In resident emails and personal testimonies, we learned about detainees, escapees, and those released who imperiled residents. Whether entering private residences and confronting homeowners, attempting to enter vehicles stopped at traffic signals, or approaching neighborhood walkers and young children, these are unacceptable encounters created by a law enforcement facility located in a residential neighborhood. Just imagine how much greater will be the impact of a 24/7, new and expanded services facility releasing those with mental or behavioral health challenges, or criminal intent, back into residential neighborhoods. A more robust transportation plan, including shuttle service, is needed as the County rolls out this new service model, to show care and consideration. However, even with a

The Honorable Marc Elrich, County Executive, Honorable Gabe Albornoz, County Council President and County Councilmembers
August 9, 2022
Page Two

transportation plan, clients can't be forced to use these services, and this creates the scenario for clients walking to nearby neighborhoods and City Parks (Potomac Woods Park and Orchard Ridge Park) and MCPS bus stops where children await transportation. Furthermore, County staff indicate that they do not have a fully developed security plan in place, which is a serious concern.

Finally, we are disappointed that the County recently informed us that it is not able to hold the promised community meeting in September. We expect a community meeting in October with participation from all stakeholders. Other opportunities for engagement include a co-sponsored County and City Town Hall and a walking tour of the site. Rockville would greatly appreciate very thorough advance notification to the community with respect to the date and time for this and all future County-sponsored meetings, including the following adjacent communities: Falls Ridge, Orchard Ridge, Saddlebrook, Fallsbend, Fallsmead, Falls Orchard, Potomac Woods, and Potomac Springs. Further, we request that all affected County departments participate so that the three Seven Locks CIP projects may be holistically reviewed including the County Executive's Office, County Department of General Services, County Department of Health and Human Services, Montgomery County Public Schools, County Police, County Fire and Rescue Services, County Department of Transportation, County Courts, and the County Sheriff's Office.

The concept of integrating two new high impact uses in addition to the existing detention services is inherently flawed. In fact, we believe it is not feasible to carry out this plan, and these services should not be located near <u>any</u> residential neighborhood in Montgomery County. The Rockville Mayor and Council are eager to partner with you to support this important work and find an alternate location in Montgomery County that would be much better suited for these services. Thank you for participating in our meetings mentioned above and we look forward to continuing to work together to find a solution that supports our mutual goals.

Sincerely,

7 Bridget Donnell Newton, May

Monte of Astrona Council combar

Beryl L. Feinberg, Councilmenter

Mark Pierzchala, Councilmembe

Mayor and Council of Rockville

cc: Rich Madaleno, Chief Administrative Officer
David Dise, Director, County Department of General Services

Dr. Raymond Crowel, Director, County Department of Health and Human Services

Dr. Monifa McKnight, MCPS Superintendent

Encl: Adopted FY23-FY28 County CIP Sheets - Restoration Center, MCDC Partial Demolition and Renovation, and MCPS Bus Depot and Maintenance Relocation



Category SubCategory Planning Area Health and Human Services

Health and Human Services

Rockville

Date Last Modified Administering Agency

Status

04/13/22

General Services

Planning Stage

#### **EXPENDITURE SCHEDULE (\$000s)**

Cost Elements	Total	Thru FY21	Est FY22	Total 6 Years		FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
Planning, Design and Supervision	3,347	-	-	3,347	788	671	908	717	263	-	-
Site Improvements and Utilities	4,300	-	-	4,300	- d d d	500	2,367	1,433	-	-	Ē
Construction	10,641		-	10,641	-	-	7,094	3,547	-	-	-
Other	400		-	400	-	-	267	133	-	_	-
TOTAL EXPENDITURES	18,688	-	-	18,688	788	1,171	10,636	5,830	263	-	-

#### **FUNDING SCHEDULE (\$000s)**

Funding Source	Total	Thru FY21	Est FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
G.O. Bonds	1,688	-	-	1,688	-	-	-	1,425	263	-	-
State Aid	17,000	-	-	17,000	788	1,171	10,636	4,405	-	-	-
TOTAL FUNDING SOURCES	18,688	-	-	18,688	788	1,171	10,636	5,830	263	1 1 4 1 T	-

#### **OPERATING BUDGET IMPACT (\$000s)**

Impact Type	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28
Maintenance	132	-	-	-	26	53	53
Energy	120	-	_	_	24	48	48
Program-Staff	218	-	-	-	-	109	109
Program-Other	1,784	-	-	-	-	892	892
NET IMPACT	2,254	: ::::::::::::::::::::::::::::::::::::	-	-	50	1,102	1,102

#### **APPROPRIATION AND EXPENDITURE DATA (\$000s)**

Appropriation FY 23 Request	788	Year First Appropriation	FY23
Appropriation FY 24 Request	1,171	Last FY's Cost Estimate	]-
Cumulative Appropriation	-		
Expenditure / Encumbrances			
Unencumbered Balance	-		

## **PROJECT DESCRIPTION**

This project provides for design and construction of the Restoration Center (RC). The site planning will be designed to allow the remainder of the site to house a future Department of Corrections and Rehabilitation Criminal Justice Complex. The master plan and construction of utility work and storm water management for the Restoration Center will include the infrastructure to support the subsequent construction.

This facility will support the implementation of the Crisis Now model in Montgomery County and will provide alternatives to using hospital Emergency Departments or defaulting to criminal justice options for people experiencing a behavioral health crisis. This facility will be operated by the Department of Health and Human Services or a contractor. It will provide a variety of Behavioral Health Services, to include triage, crisis stabilization, and warm hand off referrals to appropriate services for those experiencing mental health, substance use disorder, and/or other types of behavioral health crisis. It will provide an option to Police, Montgomery County Fire and Rescue, and community members and reduce the use of emergency rooms, hospitals, and jail detention. The Restoration Center will be staffed by a multidisciplinary team to include nursing staff, licensed mental health and addiction professionals, peer specialists, and resource navigators. The Center will operate 24/7/365 and will operate under a 100 percent admission ("No Wrong Door") policy.

#### **LOCATION**

1541 Seven Locks Road, Rockville

#### **ESTIMATED SCHEDULE**

Design work to begin in summer of 2022 and construction to begin in summer of 2024.

#### **PROJECT JUSTIFICATION**

The Restoration Center will complement the "Crisis Now" model in Montgomery County by offering services to the population of Montgomery County that are in crisis and need Behavioral Health Services such as mental health, substance use disorder, and/or other types of crisis. The Restoration Center is a less restrictive and a more clinically appropriate community-based setting.

The Restoration Center will help to reduce the use of emergency rooms, hospitalization, and incarceration and therefore will save time spent by the Police and MCFRS bringing people to and from emergency rooms at hospitals.

## FISCAL NOTE

State Aid of \$12,000,000 provided for FY23. Pre-authorized State Aid of \$5,000,000 provided for FY24.

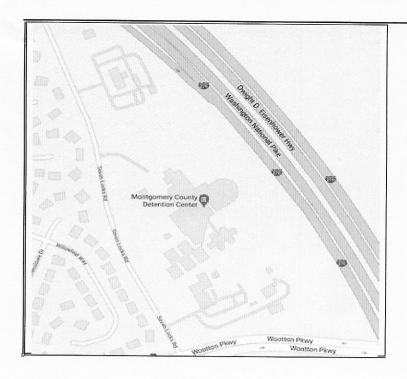
## **DISCLOSURES**

A pedestrian impact analysis will be performed during design or is in progress. The County Executive asserts that this project conforms to the requirement of relevant local plans, as required by the Maryland Economic Growth, Resource Protection and Planning Act.

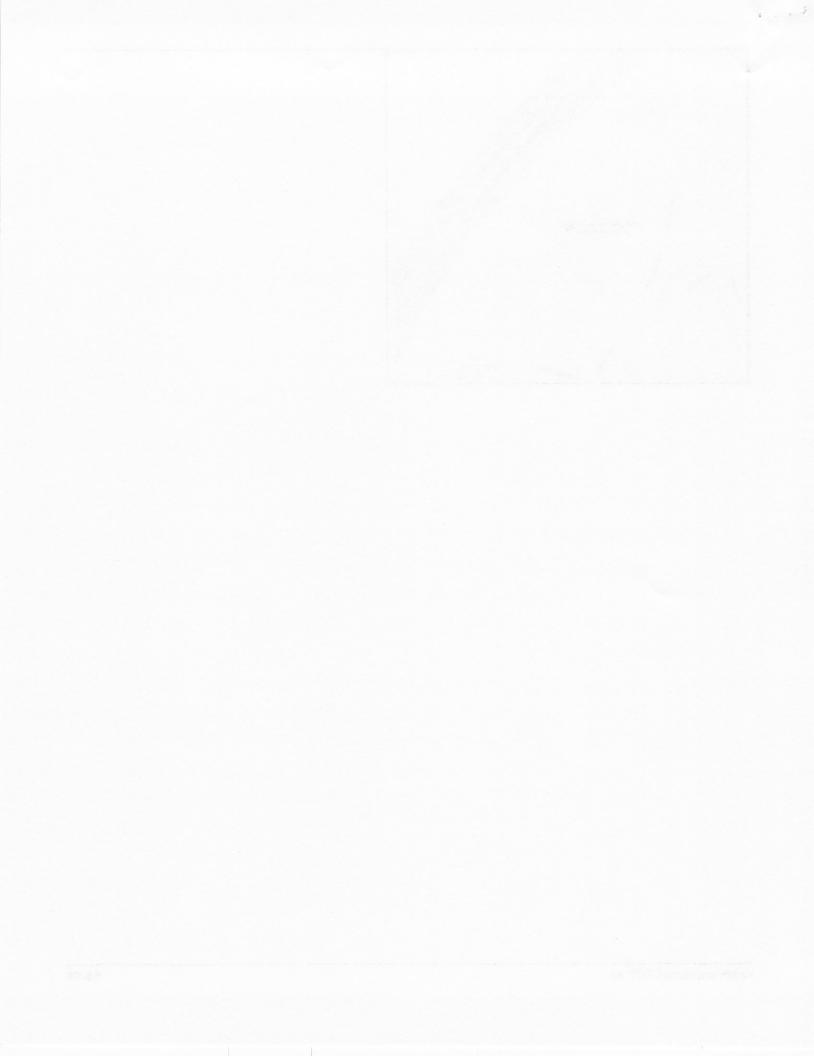
## COORDINATION

City of Rockville, Department of General Services, Department of Health & Human Services, Department of Corrections and Rehabilitation, Department of Police, Montgomery County Fire & Rescue Service, Maryland Park and Planning, Department of Technology and Enterprise Business Solutions, PEPCO, and Washington Gas.

Health and Human Services 18-15



Health and Human Services 18-16





# **Montgomery County Detention Center Partial Demolition and Renovation**

(P422102)

Category SubCategory Public Safety

Rockville

Correction and Rehabilitation

Planning Area

**Date Last Modified** 

Administering Agency

Status

01/10/22

General Services

Under Construction

#### **EXPENDITURE SCHEDULE (\$000s)**

Cost Elements	Total	Thru FY21	Est FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
Planning, Design and Supervision	981	42	654	285	285	-		8538 -	4 3 5 E	300 S	454.55.45
Site Improvements and Utilities	307	-	246	61	61	-	-	-	-	-	-
Construction	2,902	161	2,193	548	548	-	-	-	-	-	-
Other	601		481	120	120	A 53 47	liberi A		nii ma	-	encesus sais.
TOTAL EXPENDITURES	4,791	203	3,574	1,014	1,014	200 S	-	-		-	

#### FUNDING SCHEDULE (\$000s)

Funding Source	Total	Thru FY21	Est FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
G.O. Bonds	4,791	203	3,574	1,014	1,014	-	-	-	-	-	-
TOTAL FUNDING SOURCES	4,791	203	3,574	1,014	1,014	-	-	-	-	-	_

#### **OPERATING BUDGET IMPACT (\$000s)**

Impact Type	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28
Energy	(890)	(125)	(153)	(153)	(153)	(153)	(153)
NET IMPACT	(890)	(125)	(153)	(153)	(153)	(153)	(153)

#### **APPROPRIATION AND EXPENDITURE DATA (\$000s)**

Appropriation FY 23 Request	-	Year First Appropriation	FY21
Appropriation FY 24 Request	-	Last FY's Cost Estimate	4,791
Cumulative Appropriation	4,791	And the first than the control of th	
Expenditure / Encumbrances	317		
Unencumbered Balance	4,474		

## PROJECT DESCRIPTION

This project provides for the planning, design, and renovation/modification of the Montgomery County Detention Center (MCDC) for use primarily as a short-term holding and central processing facility. The original building was built in 1961 with the High Rise/Tower and other modular units constructed thereafter. The project provides for demolition of dilapidated out of operation structures including

Correction and Rehabilitation 7-9

demolition of the High Rise/Tower, five vacant modular units and the CIU pod which is currently used by HHS. Prior to demolition, the existing utilities will be rerouted, and a new utility structure will be built. HHS will be relocated from the CIU pod to a temporary location in the occupied building while renovation of their final location is completed. Renovation of other select areas of the building is included. The work will be done in phases due to the complexity of the project and the need to keep the main building operational throughout the project.

#### LOCATION

1307 Seven Locks Road, Rockville, Maryland 20854

#### **ESTIMATED SCHEDULE**

Construction started in mid-2021 and is scheduled for completion in Fall 2022. Funding has moved into the six-year period due to modest project delays.

#### **PROJECT JUSTIFICATION**

Council Resolution 13-356, passed by the Montgomery County Council in 1995, approved a two-jail system which includes the Montgomery County Correctional Facility (MCCF) located in Boyds and the Montgomery County Detention Center (MCDC) in Rockville. The current MCDC was the designated location for the intake and release of all immates. Functions included the Central Processing Unit (CPU); the Maryland County District Court Commissioners; evaluation for pre-trial services, medical and mental health assessments; centralized records and storage; and DOCR training. The facility also provides beds for housing immates during intake process. After many years of service, the building is no longer in good repair and does not meet all the current State and County requirements. To meet the requirements of the Council Resolution, MCDC needs to be replaced or renovated sufficiently in order to operate fully until a future new Criminal Justice Center can be constructed in its place. To provide an immediate response to these issues the project proposes a limited renovation of the buildings remaining after demolition of unused structures. As part of the renovation, and in order to continue to provide these services, specific changes will be implemented to meet current State and County requirements. In addition, a general refresh of spaces is needed to provide a conducive workspace for the staff for the immediate future. Demolition of five vacant modular structures and the partially occupied CIU pod will save maintenance and energy costs. Annual maintenance costs for this facility routinely reach and sometimes exceed \$100,000.

## COORDINATION

Department of Correction and Rehabilitation, Department of General Services, Department of Health and Human Services, Technology and Enterprise Business Solutions, Department of Police, Montgomery County Fire and Rescue Service, Sheriff's Office, District Court of Maryland, State of Maryland, City of Rockville, Washington Gas, and PEPCO

Correction and Rehabilitation 7-10



## MCPS Bus Depot and Maintenance Relocation (P360903)

Category
SubCategory

General Government

County Offices and Other Improvements

Planning Area Gaithersburg and Vicinity

**Date Last Modified** 

**Administering Agency** 

Status

Relocation Impact

05/21/22

**General Services** 

Planning Stage

Yes

#### **EXPENDITURE SCHEDULE (\$000s)**

Cost Elements	Total	Thru FY21	Est FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
Planning, Design and Supervision	1,009	1,009	-	-	-	-		-	a 25 -	-	_
Land	4	4	- Lance	-	-	-	-	-	-	100	-
Site Improvements and Utilities	150	150		<u>-</u>	-	9 9 -	7 = 1 = <b>-</b>	- T 1864		-535.55.55	00 11/12/1907
Other	1,837	583	1,254	halin-			4		124 an <u>-</u> 1	100	5 (4) (4) (4)
TOTAL EXPENDITURES	3,000	1,746	1,254	-	-	-	-	-	-	-	-

#### **FUNDING SCHEDULE (\$000s)**

Funding Source	Total	Thru FY21	Est FY22	Total 6 Years	FY 23	FY 24	FY 25	FY 26	FY 27	FY 28	Beyond 6 Years
G.O. Bonds	1,452	198	1,254	-	-	-	-	-			-
PAYGO	1,501	1,501		-	-	-		-	-	-	-
Recordation Tax Premium (MCG)	47	47	-	-	-	-	-	-	-	-	-
TOTAL FUNDING SOURCES	3,000	1,746	1,254	-	-	-	-	-	-	-	-

#### **APPROPRIATION AND EXPENDITURE DATA (\$000s)**

Appropriation FY 23 Request	-	Year First Appropriation	FY09
Appropriation FY 24 Request	-	Last FY's Cost Estimate	3,000
Cumulative Appropriation	3,000		
Expenditure / Encumbrances	1,746		
Unencumbered Balance	1,254		

## PROJECT DESCRIPTION

This project is part of the Smart Growth Initiative program and provides for a comprehensive feasibility study and planning for the relocation of the Montgomery County Public Schools Bus Depot from the County Service Park on Crabbs Branch Way. Previous plans to acquire several sites for MCPS bus parking facilities to accommodate displaced buses when the site is redeveloped have been put on hold until an agreement can be reached on a project plan. It also includes staff supervision, consultant costs, demolition of existing improvements, and environmental clean up of the east side of Crabbs Branch Way.

## LOCATION

East side of Crabbs Branch Way north of Shady Grove.

#### **ESTIMATED SCHEDULE**

Environmental clean up of the Maryland-National Capital Park and Planning Commission facilities occurred in FY17, and demolition was completed in FY19. The Council intends that the Executive branch continue to work with Montgomery County Public Schools to conduct a renewed site selection study for possible locations to replace the multiple functions on the current Shady Grove MCPS Transportation site. These include the central heavy maintenance facility and repair bays, MVA driver training course, and parking sufficient to replace the over 400 buses currently housed at the Shady Grove location. Site identification should include multiple options and an implementation plan and timeline to transition that maintains continuity of services for MCPS. The implementation plan should also reflect the initiative to transition the MCPS fleet to electric over the next 12-15 years. The Council must receive a report of this process no later than January 15, 2023.

#### **PROJECT JUSTIFICATION**

In order to implement the County's Shady Grove Sector Plan which would capitalize on the existing investment in mass transit by creating a transit-oriented development community, the County Service Park must be relocated. Relocation of the facilities at the County Service Park will enable the County to realize both the transit-oriented development intended for the area and address unmet needs. The County is faced with aging facilities that require extensive investment of funds to meet our needs. With the age of some of the facilities, the extent of the required investment must be weighed against the long-term ability of the facilities to satisfy current and future County needs. Plans and studies for this project include: M-NCPPC Shady Grove Sector Plan, approved by the Montgomery County Council, January 2006, adopted by the M-NCPPC, March 15, 2006; Montgomery County Property Use Study Updated Briefing to County Council, April 29, 2008 (based on Staubach Reports); Montgomery County Smart Growth Initiative Update to County Council, September 23, 2008.

#### **OTHER**

The project provides for the planning phase, clean-up, and demolition activities for the MCPS bus depot and maintenance facility. Final construction costs for a replacement MCPS bus depot and maintenance facility will be determined during the design development phase.

## **DISCLOSURES**

A pedestrian impact analysis will be performed during design or is in progress.

## COORDINATION

Department of General Services, Department of Transportation, Montgomery County Public Schools, Maryland-National Capital Park and Planning Commission, Department of Permitting Services, Department of Finance, Department of Technology and Enterprise Business Solutions, Office of Management and Budget, and Washington Suburban Sanitary Commission.